

CALIFORNIA STATE ASSOCIATION OF COUNTIES
EXECUTIVE COMMITTEE
October 7 - 8, 2010
Ocean Terrace 1 Room
Intercontinental The Clement Monterey,
Monterey, CA

A G E N D A

Presiding: Tony Oliveira, President

Thursday, October 7

8:30am Buffet Breakfast

9:00am SPECIAL SESSION

1. Joint Discussion with CSAC Finance Corporation Board of Directors enclosure

10:00am BREAK

10:15am PROCEDURAL ITEMS

2. Roll Call Page 1

3. Approval of Minutes of August 5 and August 19, 2010 Page 2

10:30am ACTION ITEMS

4. Consideration of Distinguished Service Award Recipients Page 20
President Oliveira

5. Consideration of Circle of Service Award Nominees Page 25
Paul McIntosh, CSAC Executive Director

6. Review of Audited Financial Statements for FY 2009-10 handout
Paul McIntosh

12:00pm Lunch on Outdoor Terrace

1:00pm DISCUSSION ITEM

7. Achievement Report for 2009-10 enclosure
Paul McIntosh

2:00pm INFORMATION ITEMS

8. 2010 CSAC Annual Meeting Program Page 34
Supervisor Tavaglione
Paul McIntosh

9. California Health Care Foundation Grant Update Page 39
Jim Wiltshire, CSAC Deputy Director

4:00pm Adjourn for the Day

Friday, October 8

8:30am Buffet Breakfast

9:00am **CLOSED SESSION WITH CSAC EXECUTIVE DIRECTOR**

10. Discussion on 2009-10 Achievements

11. Evaluation of CSAC Executive Director
President Oliveira

12. Other Items

12:00pm Adjourn

CALIFORNIA STATE ASSOCIATION OF COUNTIES
EXECUTIVE COMMITTEE
2010

President:	Tony Oliveira, Kings
1 st Vice President:	John Tavaglione, Riverside
2 nd Vice President:	Mike McGowan, Yolo
Immed. Past President:	Gary Wyatt, Imperial

Urban Section

Greg Cox, San Diego
Roger Dickinson, Sacramento
Federal Glover, Contra Costa
Don Knabe, Los Angeles
Liz Kniss, Santa Clara
Kathy Long, Ventura
Richard Gordon, San Mateo (alternate)

Suburban Section

Susan Adams, Marin
Henry Perea, Fresno
Steve Worthley, Tulare
Joni Gray, Santa Barbara (alternate)

Rural Section

Merita Callaway, Calaveras
Robert Williams, Tehama
Lyle Turpin, Mariposa (alternate)

Ex-Officio Members

Valerie Brown, NACo Past President and Sonoma County Supervisor
Susan Cash, CSAC Treasurer, Inyo County Supervisor

Advisors

Susan Mauriello, CAOAC President and Santa Cruz Administrative Officer
Steven Woodside, Sonoma County Counsel

CALIFORNIA STATE ASSOCIATION OF COUNTIES
EXECUTIVE COMMITTEE

SPECIAL MEETING

August 5, 2010

Via Conference Call & CSAC Conference Room, Sacramento

MINUTES

Presiding: John Tavaglione, First Vice President

1. ROLL CALL

Tony Oliveira, President
John Tavaglione, 1st Vice Pres.
Gary Wyatt, Immed. Past Pres.
Greg Cox, San Diego
Roger Dickinson, Sacramento
Liz Kniss, Santa Clara
Kathy Long, Ventura
Susan Adams, Marin
Henry Perea, Fresno

Steve Worthley, Tulare
Joni Gray, Santa Barbara (alternate)
Robert Williams, Tehama
Lyle Turpin, Mariposa (alternate)
Susan Cash, Inyo (ex officio)

2. REALIGNMENT WORKING GROUP RECOMMENDATIONS

The CSAC Realignment Working Group has been meeting since mid-June to develop a response to various discussions in the Legislature regarding realignment of "restructuring" of state and local program responsibility. The Senate Democrats unveiled a proposal which would transfer \$4 billion worth of program responsibility to counties with the revenue to fund that transfer. The Realignment Working Group has focused on the Senate proposal.

Staff presented the draft CSAC Budget Action Bulletin which includes actions of the Budget Conference Committee. It was noted that the Senate Democrat's multi-year Government Restructuring Proposal currently only contains program restructuring of the criminal justice area. All other elements have been eliminated. Programs no longer proposed for realignment include: several alcohol and drug treatment programs, changes to cost-sharing ratios for various CalWORKS program components, as well as Adult Protective Services and other aging programs.

The corrections restructuring package contains five key elements as follows:

1. **Funded wobbler shift.** This would give counties an annual grant amount based on an as-yet-unknown formula for purposes of managing the wobbler population. If the court sentenced an offender convicted of a wobbler to state prison, the county would be required to send the state a fixed dollar amount

(estimated to be \$23,000 per offender). Otherwise, counties would be expected to manage the wobblers locally with the remaining resources. The intention is that local jurisdictions would be incentivized to develop a range of evidence-based programs to better address offenders' needs and the cycle of reoffending. Detention in the county jail would remain a local option for this population to the extent that capacity permitted. The state estimates that there are approximately 40,000 wobblers in state prison who serve an average one-year sentence in state prison. This proposal assumes a January 1, 2011 implementation date.

2. **Parole realignment pilot.** This would test a parole realignment model in four counties starting in 2011-12. Participating counties would self select. The plan also proposes that the jurisdiction for the revocation process for the offenders in the pilot would transfer from the Board of Parole Hearings to the local court.
3. **Sustained commitment of funding to local law enforcement.** This would reauthorize and make permanent the VLF rate increase (scheduled to expire on June 30, 2011), with a 0.15 percent of the VLF dedicated to the Local Safety and Protection Account (LSPA). The LSPA supports the Citizens' Option for Public Safety program, Juvenile Justice Crime Prevention Act, Juvenile Probation and Camps Funding, Rural and Small County Sheriffs Program, booking fee "replacement" revenue, and other local assistance programs.
4. **Funding of Youthful Offender Block Grant (YOBG) out of VLF.** This would convert the revenue source for funding the 2007 juvenile offender population shift from the state General Fund to a VLF funding base, giving the program a potential opportunity to grow along with VLF.
5. **Creation of Board of Community Corrections.** Rename the Corrections Standards Authority as the Board of Community Corrections, re-establish it as a stand-alone entity outside of the California Department of Corrections and Rehabilitation (CDCR) organizational structure, and expand its duties.

Staff requested that the Executive Committee take action on the original Realignment Working Group recommendations, as outlined below, even though elements other than the criminal justice programs are not currently being considered in the Legislature. It is staff's opinion that other areas may be put back into the proposal in the future.

The recommendations are as follows:

1. **Approve the CSAC 2010 Realignment Principles.** CSAC's Realignment Principles were developed in 2003 and updated in 2005 to guide CSAC's advocacy efforts on new realignment or restructuring concepts. The Working Group updated the principles to reflect current county and program conditions (attached).

2. **Approve general response to the Senate Democrats' Restructuring Proposal.** The Working Group developed a programmatic risk assessment to focus restructuring conversations on programs that appear to be the most feasible for restructuring/realignment. It is intended to serve as guidance for CSAC's advocacy (attached).
3. **Approve outline of recommended protections for counties that would be necessary for any restructuring proposal.** The County Counsels' Association Cost Shift Committee assisted the Realignment Working Group by outlining measures that could provide protections for counties under a restructuring model (attached).
4. **Approve authority to endorse extension of the 0.50 Vehicle License Fee increase as contemplated in the Senate Democrats' Restructuring Proposal.** Among the revenue options outlines in the Senate Democrats' Restructuring Proposal is the extension of the 0.50 Vehicle License Fee to fund county costs associated with new program responsibilities. Specifically, the Senate Democrats' proposal uses this revenue to fund activities associated with public safety and alcohol and drug treatment.

Motion and second to approve Realignment Working Group recommendations, items 1 – 4, as listed above. Motion carried unanimously.

3. PUBLIC COMPENSATION DISCLOSURE ACT OF 2010

Staff reported that a recent exposé in the *Los Angeles Times* revealed that senior managers in the City of Bell were being paid exorbitant salaries. The city manager, chief of police and assistant city manager all resigned as a result of the article, but the repercussions are continuing.

The League of California Cities has reacted strongly to condemn the practices taking place in the City of Bell. The League has moved in two directions in response to the anticipated reactions by the Legislature. First, the League has formed a task force of City Managers to review best practices and prepare guidelines for the review and setting of salaries for senior managers. CSAC is participating in this task force. Second, the League has been drafting legislation they would propose be adopted to provide for transparency in the setting of senior management salaries. The root of the problem within the City of Bell is that the City Manager held an "evergreen" contract that continued to increase his salary without any oversight by the City Council, or transparency to the public.

Staff noted that California counties have significant transparency in the setting of compensation as required by the California Constitution. However, CSAC is supportive of the League's proposed legislation.

Meeting adjourned.

2010 CSAC Realignment Principles

***WORKING DRAFT until approved by the CSAC Board of Directors**



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Facing the most challenging fiscal environment in the California since the 1930s, counties are examining ways in which the state-local relationship can be restructured and improved to ensure safe and healthy communities. This effort, which will emphasize both fiscal adequacy and stability, does not seek to reopen the 1991 state-local Realignment framework. However, that framework will help illustrate and guide counties as we embark on a conversation about the risks and opportunities of any state-local realignment.

With the passage of Proposition 1A the state and counties entered into a new relationship whereby local property taxes, sales and use taxes, and Vehicle License Fees are constitutionally dedicated to local governments. Proposition 1A also provides that the Legislature must fund state-mandated programs; if not, the Legislature must suspend those state-mandated programs. Any effort to realign additional programs must occur in the context of these constitutional provisions.

Counties have agreed that any proposed realignment of programs should be subject to the following principles:

1. **Revenue Adequacy.** The revenues provided in the base year for each program must recognize existing levels of funding in relation to program need in light of recent reductions and the Human Services Funding Deficit. Revenues must also be at least as great as the expenditures for each program transferred and as great as expenditures would have been absent realignment. Revenues in the base year and future years must cover both direct and indirect costs. A county's share of costs for a realigned program or for services to a population that is a new county responsibility must not exceed the amount of realigned and federal revenue that it receives for the program or service. The state shall bear the financial responsibility for any costs in excess of realigned and federal revenues into the future. There must be a mechanism to protect against entitlement program costs consuming non-entitlement program funding.

The Human Services Funding Deficit is a result of the state funding its share of social services programs based on 2001 costs instead of the actual costs to counties to provide mandated services on behalf of the state. Realignment must recognize existing and potential future shortfalls in state responsibility that have resulted in an effective increase in the county share of program costs. In doing so, realignment must protect counties from de facto cost shifts from the state's failure to appropriately fund its share of programs.

2. **Revenue Source.** The designated revenue sources provided for program transfers must be levied statewide and allocated on the basis of programs and/or populations transferred; the designated revenue source(s) should not require a local vote. The state must not divert any federal revenue that it currently allocates to realigned programs.
3. **Transfer of Existing Realigned Programs to the State.** Any proposed swap of programs must be revenue neutral. If the state takes responsibility for a realigned program, the revenues transferred cannot be more than the counties received for that program or service in the last year for which the program was a county responsibility.
4. **Mandate Reimbursement.** Counties, the Administration, and the Legislature must work together to improve the process by which mandates are reviewed by the Legislature and its fiscal committees, claims made by local governments, and costs reimbursed by the State. Counties believe a more accurate and timely process is necessary for efficient provision of programs and services at the local level.
5. **Local Control and Flexibility.** For discretionary programs, counties must have the maximum flexibility to manage the realigned programs and to design services for new populations transferred to county responsibility within the revenue base made available, including flexibility to transfer funds between programs. For entitlement programs, counties must have maximum flexibility over the design of service delivery and administration, to the extent allowable under federal law. Again, there

must be a mechanism to protect against entitlement program costs consuming non-entitlement program funding.

- 6. Federal Maintenance of Effort and Penalties.** Federal maintenance of effort requirements (the amount of funds the state puts up to receive federal funds, such as IV-E and TANF), as well as federal penalties and sanctions, must remain the responsibility of the state.

Senate Multi-Year Restructuring Proposal Programmatic Risk Assessment • July 28, 2010

The California State Association of Counties (CSAC) has undertaken a comprehensive review of the programs contemplated for restructuring under the Senate Democratic Multi-Year Restructuring Proposal. Following that analysis, we have grouped programs into three risk categories:

- **GREEN** (low risk/high benefit) – a realignment in this area, if structured appropriately, appears to be doable;
- **YELLOW** (moderate risk/moderate benefit) – a realignment in this area would require additional negotiations, mitigation of risk, and/or clarification of unknowns; and
- **RED** (high risk/low benefit) – a realignment in this area does not seem feasible under any circumstances.

We have attempted to describe briefly the risks and/or benefits that resulted in a specific program's assignment to a particular category. This classification is ongoing and subject to change as the restructuring proposal evolves. (The notation after each element cross-references the program to the appropriate component of the Multi-Year Government Restructuring Proposal, as outlined in the legend below.)

GREEN: Low Risk/High Benefit	
Maintain 0.15% VLF dedication to public safety (PS1)	<ul style="list-style-type: none"> ▪ Preserves important local public safety funding source into the future (now set to expire 6/30/2011) ▪ Offers potential for revenue growth
Shift Offender Treatment Program (OTP) to Counties (PS2)	<ul style="list-style-type: none"> ▪ Offers funding opportunity where none now exists ▪ Identifies stream that could contribute to counties' overall block grant to support AOD treatment to best meet local offenders' needs
Shift Substance Abuse and Crime Prevention Act (Prop 36) funding to counties (PS2)	<ul style="list-style-type: none"> ▪ Offers funding opportunity where none now exists ▪ Identifies stream that could contribute to counties' overall block grant to support AOD treatment to best meet local offenders' needs
Shift drug court program to counties (PS2)	<ul style="list-style-type: none"> ▪ Contributes additional funding stream that could contribute to counties' overall block grant to support AOD treatment to best meet local offenders' needs
Realign Various Aging Programs (PASA)	<ul style="list-style-type: none"> ▪ Route to preserve some supportive services to a growing aged population ▪ Funding would be flexible to meet local needs ▪ Funding and administration (i.e. through the county or via the existing Area Agencies on Aging) structure remains unclear

YELLOW: Moderate Risk/Moderate Benefit	
Funded Wobbler Shift (PS1)	<ul style="list-style-type: none"> ▪ Funding stream could bolster local detention/ treatment/placement options ▪ Approach could incentivize collaboration among local justice system partners to consider new, evidence-based approaches to managing offenders ▪ Could open door for downstream population shifts of state offenders

LEGEND –

PS1: Public safety/corrections (Part I, Sub-account #1); **PS2:** Public safety/alcohol and drug programs (Part I, Sub-account #2); **WW:** Welfare-to-Work (Part II); **PASA:** Protective and Aging Services for Adults (Part III)

YELLOW: Moderate Risk/Moderate Benefit	
Funded Wobbler Shift (PS1), <i>continued</i>	<ul style="list-style-type: none"> ▪ Questions about near- and long-term sufficiency of revenue ▪ Inability of county to control sentencing decisions ▪ Potential to undercut adult probation investments through SB 678 (Leno and Benoit, 2009) ▪ Depending on statutory construct, program could be outside Proposition 1A protections
Parole Realignment Pilot (PS1)	<ul style="list-style-type: none"> ▪ Gives counties ability to self-nominate ▪ Would allow counties' to gauge local ability to supervise parolees in community and demonstrate potentially better outcomes ▪ Would afford counties opportunity to offer input – based on pilot experiences – into future discussions of parole realignment ▪ Creates expectation that parole realignment could be scaled statewide, depending on outcomes ▪ Unclear whether probation departments are in a position to take on this responsibility ▪ May be difficult for any one county to manage both parole responsibility and wobbler shift ▪ Unclear if revenues address full range of county services contemplated: district attorney/public defender role? ▪ Unclear how court costs/workload would be covered ▪ Unknown interaction with SB 678 (Leno and Benoit, 2009) ▪ Uncertain if pilot project is an appropriate component of realignment construct
Shift Youthful Offender Block Grant to VLF (PS1)	<ul style="list-style-type: none"> ▪ Preserves important local public safety funding source into the future ▪ Offers potential for revenue growth not available under existing statutory construct ▪ Makes YOBG – otherwise unchanged within state General Fund since 2007 – subject to VLF fluctuations and competition with other programs
Realign Adult Protective Services Program (PASA)	<ul style="list-style-type: none"> ▪ Existing APS funding is vulnerable to cuts and/or elimination ▪ Potential for significant program growth due to aging population and rising awareness of elder abuse ▪ Consider a caseload-driven share of cost model rather than realign the entire program to counties at current funding levels?
Increase county share of CalWORKs grants from 2.5 to 25 percent (WW)	<ul style="list-style-type: none"> ▪ CalWORKs grant levels remain low in real dollars, but caseload may be driven by outside economic and legislative forces ▪ Straightforward change, easy for both the state and counties to implement ▪ Must be cognizant of future bumps and caseload increases and build in protections against large fluctuations
GREEN: Low Risk/Low Benefit	
Shift Drug Medi-Cal to counties (PS2)	<ul style="list-style-type: none"> ▪ Significant exposure to caseload increases due to federal health care reform and federal parity legislation

LEGEND –

PS1: Public safety/corrections (Part I, Sub-account #1); PS2: Public safety/alcohol and drug programs (Part I, Sub-account #2); WW: Welfare-to-Work (Part II); PASA: Protective and Aging Services for Adults (Part III)

RED: High Risk, Low Benefit	
Shift Drug Medi-Cal to counties (PS2), <i>continued</i>	<ul style="list-style-type: none"> ▪ Assumption of significant new risk (where there now is none) at county level
Increase county share of CalWORKs services and administration to 25 percent (WW)	<ul style="list-style-type: none"> ▪ Potential for growth in employment services uptake and costs are large ▪ Funding is currently vulnerable to cuts and/or elimination ▪ Counties remain liable for federal penalties regardless of realignment ▪ Eligibility requirements are currently not consistent ▪ Flexibility at the county level for allocating funding must be preserved ▪ Strong bipartisan interest in getting people back to work
Increase county share of welfare automation to 25 percent (WW)	<ul style="list-style-type: none"> ▪ Challenge to create a share of cost mechanism that reflects technological needs ▪ Expenses are extremely variable across counties ▪ Solid consortia-based system already in place
Shift CalWORKs child care (stages I & II) costs to counties (WW)	<ul style="list-style-type: none"> ▪ Huge, costly, complicated and unwieldy program(s) with vociferous interest groups ▪ Short time frame insufficient for a program of this magnitude ▪ Streamlining stages I and II could create administrative efficiencies, but will also pit counties against the education community

LEGEND –

PS1: Public safety/corrections (Part I, Sub-account #1); PS2: Public safety/alcohol and drug programs (Part I, Sub-account #2); WW: Welfare-to-Work (Part II); PASA: Protective and Aging Services for Adults (Part III)

**Recommended Protections for Counties
Under a State-County Restructuring Proposal
July 28, 2010**

California counties have taken steps to identify “lessons learned” from the 1991 Realignment and discussed various concepts for needed protections for counties when contemplating any transfer of program responsibility with a dedicated revenue source, as outlined in the Senate Democrats’ 2010 Restructuring Proposal.

While we greatly appreciate the willingness of Senate President pro Tempore Darrell Steinberg and his colleagues for engaging us in this important discussion, we are mindful that state government is on the verge of a change in leadership. Because a new governor may not be as vested in the successful outcomes envisioned by the proposed restructuring, counties are especially concerned about being vulnerable to future legislative or administrative proposals that change the rules of the game before we even get started.

This memo is intended to outline protections that would provide counties with greater confidence that any agreement made in the context of the 2010-11 budget is reflective of a long-term commitment to ensure the viability of realigned programs, as well as the fiscal stability of counties to enable efficient and effective provision of services.

While we recognize the difficulty in discussing protections for counties, given the fiscal and structural environment we all find ourselves in, it is critical to recognize the joint nature of these efforts and the significant risks that counties would assume under such a restructuring.

LESSON: Revenues are not always adequate to meet program needs or requirements, i.e. new revenue failing to meet projected amounts or future changes by the Legislature, federal government, or courts on service provision.

RECOMMENDED PROTECTION MEASURE

In order to guarantee that counties are held harmless for future changes to realigned programs or revenue shortfalls or redirections, a constitutional amendment should impose an administrative duty on the State Controller to allocate funds to counties once a final court decision concludes that an unfunded mandate exists. This change would provide a practical and constitutionally-protected method of enforcing Proposition 1A protections.

Recognizing that a constitutional amendment may not be feasible, statute could be included to provide additional remedies that are not currently available, including:

- Provide statutory declaration that the program shift is a mandate as defined in Proposition 1A.
- Authorize a continuous appropriation in statute of revenues to fund the mandate.

- Afford counties a direct judicial remedy if funding is insufficient to support the mandate (eliminate requirement to go through Commission on State Mandates process).
- Relieve counties from the mandate or shift programs back to the state if the continuous appropriation is amended or repealed by future legislatures or determined by a court to be insufficient.
- Require counties to perform the services only “to the extent of available revenues” and require the state to meet the balance of the fiscal obligation.
- Require that the state be a necessary and indispensable party in any third party lawsuit challenging a county’s performance of a mandate, since a shortfall in necessary funding will be a significant part of any failure to perform, and the state is ultimately responsible for properly funding the program.

LESSON: The likely legal challenges to revenue and/or program components of a restructuring proposal give pause to counties’ willingness to assume new program responsibilities.

RECOMMENDED PROTECTION MEASURE

Counties do not wish to be obligated to perform services while a legal challenge remains unresolved. To that end, we suggest:

- The legislature create jurisdiction in the courts to hear a validation action testing the legality of the realignment proposal. The obligation of the counties to assume responsibility for the new mandates could be contingent on the outcome of a validation action.
- A contingency be included that shifts programs only to the extent identified funding sources are not enjoined/invalidated by a court.
- Language be included that vests original jurisdiction in the California Supreme Court for all issues related to realignment. This provision would significantly shorten the time in which a final decision is rendered on the validity of any challenged component of the proposal.
- The realignment proposal include what would essentially be a temporary restraining order, which would maintain the status quo pending the outcome of any legal challenges.

LESSON: The impacts of an economic downturn on revenue and caseload for government services are opposite – in a difficult economy, revenues cannot meet base realignment needs, much less caseload growth, as evidenced by the current realignment shortfall of nearly \$1 billion.

RECOMMENDED PROTECTION MEASURE

The Legislature could establish a realignment reserve account that captures revenues during good economic times, after appropriately funding base revenues and any caseload growth. The reserve would be allocated to counties in economic downturns, when revenues do not keep pace with service requirements or caseload growth. The legislature would be precluded from using these funds for any purpose other than funding realigned programs.

This proposed list of protections is not intended to be exhaustive, but rather reflects our initial thoughts as to the conditions under which a realignment of program responsibility and revenues could occur. We remain open to additional discussions and ideas about options to achieve appropriate protections for counties in any restructuring effort.

CALIFORNIA STATE ASSOCIATION OF COUNTIES
EXECUTIVE COMMITTEE

August 19, 2010
AVIA Hotel, Long Beach, Los Angeles County, CA

MINUTES

Presiding: John Tavaglione, First Vice President

1. ROLL CALL

John Tavaglione, 1 st Vice Pres.	Joni Gray, Santa Barbara (alternate)
Mike McGowan, 2 nd Vice Pres.	Merita Callaway, Calaveras
Gary Wyatt, Immed. Past Pres.	Robert Williams, Tehama
Greg Cox, San Diego	Lyle Turpin, Mariposa – audio (alternate)
Roger Dickinson, Sacramento	
Federal Glover, Contra Costa	<u>Ex Officio Members</u>
Don Knabe, Los Angeles	Valerie Brown, NACo Past Pres. - audio
Liz Kniss, Santa Clara	Susan Cash, CSAC Treasurer
Kathy Long, Ventura	
Richard Gordon, San Mateo (alternate)	<u>Advisor</u>
Susan Adams, Marin	Steven Woodside, Sonoma Co. Counsel
Henry Perea, Fresno – audio	
Steve Worthley, Tulare – audio	

2. APPROVAL OF MINUTES

The minutes of April 22, 2010 were approved as previously mailed.

3. PRESENTATION BY SUPERVISOR DON KNABE

Supervisor Don Knabe provided an update on the **10,000 Jobs Initiative**, a highly successful program developed as a result of the Governor's proposal to eliminate the CalWORKS program. The program is funded by federal Temporary Assistance for Needy Family (TANF) and Workforce Investment Act funds.

The Transitional Subsidized Employment Program offers an 80% subsidy to participating employers. Workers are available countywide to public, private and nonprofit businesses at little or no cost for up to one year. The Summer Youth Employment Program offers work experience opportunities to low-income youth, and the Adult and Dislocated Workers Program offers occupational training with classroom and work-based on-the-job training programs.

Since March 2009, Los Angeles County has created more than 20,000 subsidized jobs, both for adults and youth, at 2000 worksites across the county.

Supervisor Knabe noted that under current federal law, the TANF Emergency Contingency Fund (ECF) will expire on September 30, 2010. This means that Los Angeles County will not be able to subsidize the current positions beyond that time unless Congress takes action to extend the funding for another year. Supervisor Knabe urged Executive Committee members to contact their Congressional delegation in support of legislation to extend the TANF ECF. He also provided talking points regarding the issue.

4. NOVEMBER 2010 BALLOT INITIATIVES

Proposition 19. *The Regulate, Control and Tax Cannabis Act of 2010* would legalize the personal consumption, cultivation, and sale of cannabis (marijuana) in California, and allow adults 21 and older to possess up to one ounce. The Act would authorize cities and counties to adopt ordinances to regulate the possession, transportation, cultivation, processing, and sale of marijuana, and to impose fees and taxes on it.

The initial staff recommendation was to 'oppose' Proposition 19. The CSAC Administration of Justice policy committee met recently to consider the initiative and also voted to 'oppose' it. Given that the burden of regulation and implementation would fall to local governments, the policy committee was concerned about the extensive difficulties law enforcement would face due to likely disparate regulations among cities and counties. Members of the Executive Committee were concerned about inconsistencies with the way the measure is written as well as legal questions.

Motion and second to 'Oppose' Proposition 19. Motion carried (8 in favor/6 opposed).

Proposition 21. *State Parks and Wildlife Conservation Trust fund Act of 2010* would establish an \$18 annual state vehicle license surcharge for non-commercial vehicles and grant free admission to all state parks for surcharged vehicles. Funds from the surcharge would be placed in a trust fund dedicated specifically to state parks and wildlife conservation.

The initial staff recommendation on Proposition 21 was 'neutral'. The Agriculture & Natural Resources policy committee met recently and also voted to take a 'neutral' position. While there was general support for the state parks system, there was concern among the policy committee members that an \$18 surcharge on the VLF was too high a price for the average citizen. The Executive Committee expressed similar sentiments.

Motion and second to take a 'Neutral' position on Proposition 21. Motion failed (5 in favor).

Motion and second to 'Support' Proposition 21. Motion failed (8/8 tie).

Motion and second to 'Oppose' Proposition 21. Motion failed (8/8 tie).

Since the Executive Committee was unable to reach a consensus, the policy committee recommendation to take a 'neutral' position on Proposition 21 will be forwarded to the Board of Directors for consideration.

Proposition 23. This measure would suspend Assembly 32 until the unemployment rate in California is 5.5% or less for four consecutive calendar quarters. The measure also states that no state agency shall propose or adopt any regulation implementing AB 32 until the unemployment rate criteria is met.

The staff recommendation on Proposition 23 was 'Neutral.' The Agriculture & Natural Resources policy committee met recently and also voted to take a 'neutral' position on the initiative. Policy committee concerns included potential increased costs of regulations on small business owners and the intent to put the price of energy and interest of large corporations above the greater public health benefits of curbing pollution and reducing greenhouse gas emissions.

Motion and second to take a 'Neutral' position on Proposition 23. Motion failed. (7/7 tie).

Motion and second to 'Oppose' Proposition 23. Motion carried (8 in favor/6 opposed).

Proposition 26. Stop Hidden Taxes. This measure would change the definition of "taxes" to include some charges that are now considered fees. In doing so, it would raise the hurdles to enact them at both the state and local level. The measure would also change the Constitutional language that specifies when a revenue measure requires a two-thirds legislative vote to pass.

The staff recommendation on Proposition 26 was to 'oppose.' The Government Finance & Operations policy committee also considered the initiative and recommended an 'oppose' position. Policy committee members expressed concerns about how the measure would "handcuff" counties further than Proposition 218 already has. Additionally, they were concerned with the effect the initiative would have on the state budget, since it would undo the recent gas tax swap and therefore create an extra \$1 billion hole in the General Fund.

Motion and second to 'Oppose' Proposition 26. Motion carried (9 in favor/5 opposed).

It was noted that during the votes on Proposition 19 and 21, some ineligible alternates were voting. However, since some members who had been participating telephonically were no longer on the phone and the agenda item had already run longer than expected, Supervisor Tavaglione determined that

voting would not be revisited. The Board of Directors will take final positions on the ballot initiatives at the September 9 meeting.

5. SELECTION OF FUTURE ANNUAL MEETING SITES

Staff researched sites for the 2012, 2013 and 2014 CSAC annual meetings and presented recommendations to the Executive Committee based on site availability, conference/hotel space requirements, cost, and past popularity/success of venue. In addition, CSAC has followed a north/south state rotation. The following recommendations follow that rotation:

2012 – Long Beach, Los Angeles County

2013 – San Jose, Santa Clara County

2014 – Anaheim (Disneyland), Orange County

Staff noted that the 2010 annual meeting will take place in Riverside County and the 2011 annual meeting will be held in San Francisco.

Motion and second to approve staff recommendations to hold CSAC annual meetings as follows: 2012 in Los Angeles County, 2013 in Santa Clara County, and 2014 in Orange County. Motion carried unanimously.

6. AMENDMENT TO CSAC ARTICLES OF INCORPORATION

Staff reported that the US Internal Revenue has been reviewing the tax status of not-for-profit agencies and associations. Since CSAC is a not-for-profit corporation under Section 501©(4) of the IRS code, counsel advised that it would be advantageous to amend the current Articles of Incorporation to provide that, upon dissolution of the association, all assets and holdings of the association would revert back to the member counties, proportionate to their share of dues. This would reinforce the fact that CSAC is a not-for-profit organization which does not contemplate any gain or profit to its members, and is indeed an instrument of its members to accomplish specific objectives.

Motion and second to approve amendment to CSAC Articles of Incorporation as indicated above. Motion carried unanimously.

Counsel will draft an amendment to be filed with the Secretary of State.

7. CSAC REALIGNMENT WORKING GROUP RECOMMENDATIONS

The CSAC Realignment Working Group has been meeting since mid-June to develop a response to various discussions in the Legislature regarding realignment of "restructuring" of state and local program responsibility. The Senate Democrats unveiled a proposal which would transfer \$4 billion worth of program responsibility to counties with the revenue to fund that transfer. The Realignment Working Group has focused on the Senate proposal.

Staff reported that no action was needed on this item since the Executive Committee approved the working group recommendations at the August 5 special meeting which were as follows:

- **Approved the CSAC 2010 Realignment Principles.** CSAC's Realignment Principles were developed in 2003 and updated in 2005 to guide CSAC's advocacy efforts on new realignment or restructuring concepts. The Working Group updated the principles to reflect current county and program conditions.
- **Approved general response to the Senate Democrats' Restructuring Proposal.** The Working Group developed a programmatic risk assessment to focus restructuring conversations on programs that appear to be the most feasible for restructuring/realignment.
- **Approved outline of recommended protections for counties that would be necessary for any restructuring proposal.** The County Counsels' Association Cost Shift Committee assisted the Realignment Working Group by outlining measures that could provide protections for counties under a restructuring model.
- **Approved authority to endorse extension of the 0.50 Vehicle License Fee increase as contemplated in the Senate Democrats' Restructuring Proposal.** Among the revenue options outlines in the Senate Democrats' Restructuring Proposal is the extension of the 0.50 Vehicle License Fee to fund county costs associated with new program responsibilities. Specifically, the Senate Democrats' proposal uses this revenue to fund activities associated with public safety and alcohol and drug treatment.

8. REQUEST FOR CSAC AFFILIATION FROM THE CALIFORNIA CITY-COUNTY STREET LIGHT ASSOCIATION (CAL-SLA)

The California City-County Street Light Association has requested to become an affiliate member of CSAC. CAL-SLA was organized in 1981 to represent California cities and counties before the California Public Utilities Commission on street light rates and to provide information to cities and counties on lighting issues.

Motion and second to approve CSAC affiliate status of CAL-SLA. Motion carried unanimously.

9. FEDERAL LANDS INTO TRUST

Supervisor McGowan provided an update on the Federal lands into trust issue. The acquisition of land in trust on behalf of tribes has substantially expanded and become increasingly controversial in recent years. From the perspective of state and local governments, the process now takes land out of local, county and state jurisdiction and deprives them of a tax base, while maintaining

responsibility for increased service demands and costs associated with the developed land. The lack of opportunity for reform changed in early 2009, when the U.S. Supreme Court (*Carcieri v. Salazar*) cast significant doubt on the authority to acquire land in trust for tribes that were not recognized as of 1934, when the Indian Reorganization Act (IRA) was passed. Tribes have been attempting to push legislation to “fix” the statutory language in the IRA to expand the scope. CSAC has led the effort to organize a coalition of states to develop a legislative proposal and to educate Congressional supporters about this issue through a contract with the firm of Perkins Coie in Washington, D.C. Idaho and New York have also provided financial support for this effort.

Congress is expected to vote on an amendment that would allow all recognized tribes to take land into trust, not just those recognized prior to 1934. Supervisor McGowan urged Executive Committee members to contact House Appropriations members in order to have that amendment stripped from the bill.

Staff was directed to e-mail Executive Committee members the list of House Appropriations Committee members and contact information for each. Staff was further directed to develop talking points on this issue.

10. NATIONAL ASSOCIATION OF COUNTIES UPDATE

Supervisor Valerie Brown reported that California is well-positioned this year with appointments to leadership positions in NACo steering committees and other committees and task forces.

11. PUBLIC COMPENSATION DISCLOSURE ACT OF 2010

Staff provided an update on activities related to the City of Bell issue. The League of Cities formed a task force of City Managers to review best practices and prepare guidelines for the review and setting of salaries for senior managers. CSAC is participating in this task force. The League has drafted legislation they would propose be adopted to provide for transparency in the setting of senior management salaries. The Legislature has also introduced several pieces of legislation in response to this issue.

Staff was directed to send Executive Committee members the explanation of how CSAC spends public funds.

12. STATE/FEDERAL BUDGET UPDATE

Staff distributed a chart that compares the Governor’s Budget with the Democrats’ California Jobs Budget in the areas of General Government, Administration of Justice, and Health & Human Services.

Staff was asked to consider advocating for statewide authority for boards of supervisors to appoint local chief probation officers. Currently, only some counties have that authority. Judges make that appointment in the majority of counties.

13. OTHER ITEMS

Paul McIntosh reported that CSAC is conducting a feasibility study on creating a Health Care Benefits pool within the association.

Staff announced that registration is now open for the 2010 CSAC annual meeting in Riverside County.

Supervisor Callaway discussed the proposed reconfiguration of Local Emergency Medical Services Agencies (LEMSAs) by the Emergency Medical Services Authority (EMSA). She serves on her local LEMSA. The plan to redraw the boundaries into seven areas and to re-work the funding formula is of concern to counties. CSAC has requested that counties be given the opportunity to provide input on the reconfigurations plan and timeline.

Meeting adjourned.



**California State Association of Counties
1100 K Street, Suite 101
Sacramento, CA 95814
916.327.7500 Facsimile 916.441.5507**

Date: September 20, 2010
To: CSAC Executive Committee
From: Paul McIntosh, Executive Director
Re: Distinguished Service Award Recipient Recommendations for 2010

Each year the Executive Committee is asked to select a recipient for the CSAC Distinguished Service Award which is presented during the CSAC annual conference. This award is given to the person or persons who have made the greatest contribution to the improvement of government in California, particularly as it relates to county government.

In 2009, CSAC did not present any Distinguished Service awards because the Executive Committee and staff did not feel anyone was worthy of the award. A list of past recipients is attached for your reference.

For 2010, staff is recommending the following four nominees for your consideration. You are welcome to choose from this list or select another recipient.

Dan Wall, Legislative Advocate

Dan Wall will retire in 2010 as the Chief Legislative Advocate for the County of Los Angeles, the culmination of a near-four-decades career in public service. A stalwart member of the County Caucus, Dan served as the Chief Legislative Advocate for the County of Los Angeles for 11 years in total. Between his two stints with the County, he served as the Director of Intergovernmental Relations for Assembly Speaker Herb J. Wesson, as the Speaker's primary liaison with California's local governments. Prior to his service with the County of Los Angeles, Dan was with CSAC for 13 years as the Revenue and Taxation legislative advocate and Federal Affairs coordinator. Dan's county advocacy efforts are evidenced in the various ERAF mitigations, such as property tax administration cost allocation and booking fees, as well as the various Medicaid waivers and new city incorporation and annexation law.

Tony Oliveira, Kings County Supervisor

In addition to Supervisor Oliveira's leadership role in CSAC, he has served on the Board of Administration of the California Public Employees' Retirement System (CalPERS) since his appointment by Governor Schwarzenegger in September 2005 where he represents more than

Administration Ad Hoc Risk Management Committee and is Vice Chair of the Investment and Health Benefits Committee, he also serves on the Benefits and Program Administration, Performance and Compensation, Finance, and Ad Hoc Board Governance Committees. Supervisor Oliveira's term on the CalPERS Board will end with his retirement at the end of 2010. He has served with passion and dedication, meeting with local government representatives from across the state, and taking every opportunity to inform and prepare local governments for what might come next on the pension front.

Senator Roy Ashburn

Senator Roy Ashburn, who represents the 18th Senate District and the Counties of Inyo, Kern, San Bernardino, and Tulare, will retire from the State Senate at the end of the year. Senator Ashburn previously served in the California State Assembly and on the Kern County Board of Supervisors. A pragmatic conservative, Senator Ashburn has used his experience serving in county government to inform his legislative decisions, particularly in the health and human services and transportation areas. He has consistently been engaged and informed on discussions regarding the state budget and has been a staunch advocate for local control.

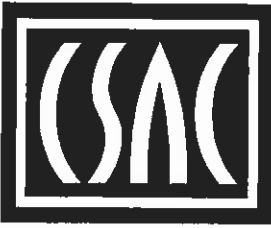
Assembly Member Juan Arambula

Assembly Member Juan Arambula, who represents Fresno County communities in the 31st District, was elected in 2004 and will leave the Assembly when his term concludes this year. Immediately prior to his term in the Assembly, he served for seven years on the Fresno County Board of Supervisors. Throughout his years in public service, Assembly Member Arambula has distinguished himself as a thoughtful, gracious, and conscientious leader who puts principle and policy above politics. As chair of the Assembly Budget Subcommittee No. 4, Assembly Member Arambula personally engaged in the details of weighty policy issues of import to counties. His decisions and public statements are always informed by his first-hand experience on the board of supervisors and his understanding of the complex and, occasionally, incompatible responsibilities of county governments. We appreciate the sensitivity and support Mr. Arambula has always shown to the county perspective

Distinguished Service Award	
2009	
No Award Given	
2008	
Diane Cummins	Chief Fiscal Policy Advisor, Office of Senate President Pro Tempore
Casey Kaneko	Executive Director, Urban Counties Caucus
Darrell Steinberg	Senator, President Pro Tem
2007	
Jim Tilton	California of Corrections and Rehabilitation
Will Kempton	California Department of Transportation
Roger Niello	Assembly Member
Ellen Corbett	Senator
2006	
Don Perata	Senator
Bob Dutton	Senator
Wes Chesbro	Senator
Joseph Dunn	Senator
Bruce McPherson	Secretary of State
2005	
Denise Ducheny	Senator
Hector De La Torre	Assembly Member
Pat Dando	Office of Governor Schwarzenegger
Terry Watt	Planning Consultant, California Environmental Protection Agency
2004	
Tom Torlakson	Senator
Jackie Speier	Senator
Cassandra Pye	Office of Governor Schwarzenegger
2003	
Herb Wesson	Assembly Speaker
John Laird	Assembly Member
Steve Westly	State Controller
Joe Canciamilla	Assembly Member
Keith Richman	Assembly Member
2002	
Betty Yee	Chief Deputy of the State Department of Finance
Darrell Steinberg	Assembly Member
Dick Dickerson	Assembly Member
Maurice Johannessen	Senator
Alan Lowenthal	Assembly Member
2001	
Tom Torlakson	Senator
Kevin Murray	Senator
Charles Pochigian	Senator

John Dutra	Assembly Member
Dean Florez	Assembly Member
George Runner	Assembly Member
2000	
Dion Aroner	Assembly Member
1999	
John Burton	Senator
1998	
Bill Leonard	Assembly Member
1997	
Pete Wilson	Governor of California
Bill Lockyer	Senator
Curt Pringle	Assembly Member
Martha Escutia	Assembly Member
1996	
William Hauck	Chairman, California Constitution Revision Commission
1995	
No Award Given	
1994	
Elizabeth Hill	Legislative Analyst
1993	
Patrick Johnston	Senator
1992	
John Vasconcellos	Assembly Member
1991	
Barbara Shipnuck	Monterey County Supervisor
Sunne McPeak	Contra Costa Supervisor
Clark Channing	Merced County Administrative Officer
1990	
Russ Gould	Director, California State Department of Finance

President's Award	
2009	
Lois Wolk	Senator
2008	
Arnold Schwarzenegger	Governor, State of California
2007	
Steve Keil	CSAC Staff
2006	
Cynthia Bryant	Gov., Schwarzenegger's Chief Deputy Leg. Secretary
Sunne McPeak	Secretary of Business, Transportation and Housing Agency
2005	
Dianne Feinstein	United States Senator
2004	
Arnold Schwarzenegger	Governor, State of California
2003	
DeDe Alpert	Senator
2002	
Bill & Pat Dennison	Supervisor Plumas County
Pat Leary	CSAC Staff
2001	
Dave Cox	Assembly Member
Justice Daniel Kremer	Chair, Gov. Trial Court Facilities Task Force
2000	
Dede Alpert	Senator
John Burton	Senator
1999	
Steve Peace	Senator
John Longville	Assembly Member
1998	
Helen Thomson	Assembly Member
1997	
Phil Isenberg	Assembly Member
Tom Torlakson	Assembly Member
Dick Sweeney	Assembly Member
1996	
Victor Pottorff	CSAC Staff
1991	
Pete Wilson	California Governor



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Date: September 19, 2010
To: CSAC Executive Committee
From: Paul McIntosh, Executive Director
Re: Circle of Service Award Recipient Recommendations for 2010

CSAC staff has developed a list of 13 individuals who we believe are deserving of the Circle of Service Award this year. This award was created to recognize county officials, department directors, employees, Corporate Associates and other CSAC members whose service to CSAC and counties sets them apart. You are welcome to choose from this list or select your own recipients for this award.

Greg Cox, San Diego County Supervisor, and Helen Thomson, Yolo County Supervisor
Supervisors Greg Cox and Helen Thomson, spearheaded the CSAC 2010 Realignment Working Group. They made themselves available over a 10-week period to provide staff direction and facilitation of CSAC's 2010 Realignment Working Group. Both supervisors were actively engaged in CSAC's efforts to determine how a realignment could be structured to benefit counties, resulting in revised Realignment Principles (recently adopted by CSAC's Board of Directors), as well as a framework for future realignment discussions from a programmatic and fiscal perspective.

Kathy Long, Ventura County Supervisor, and Matt Rexroad, Yolo County Supervisor
Supervisors Kathy Long and Matt Rexroad served as the co-chairs of the CSAC Reform Task Force, which was convened in early 2010 to address the so-called "Year of Reform," in which CSAC would likely weigh in on the various reform efforts that were circulating at that time. The Task Force met to discuss the proposals that were to be on the November 2010 ballot from the League of California Cities, California Forward, and Rebuild California (that arose from the work of the Bay Area Council). When the Task Force convened in February, both California Forward's and Rebuild California's efforts had withered, with only the measure sponsored by the League slated for the November ballot. The Task Force then focused on the League's measure, which eventually became Proposition 22. Chairs Long and Rexroad led our policy discussion and analysis of Proposition 22, which was sent to four CSAC policy committees with an "oppose" recommendation from the Task Force.

Jane Dolan, Butte County Supervisor

Jane Dolan is retiring this year after serving eight terms on the Butte County Supervisor. Jane was first elected to office in 1978, which makes her current 32-year run as a county supervisor the longest in California. She has served as a board chair on seven different occasions. During this period, Jane worked tirelessly for the residents of her district, Butte County and all of California. She has epitomized what it means to be a public servant.

Liz Kniss, Santa Clara County Supervisor

Supervisor Kniss has travelled thousands of miles and logged many long-distance minutes as CSAC's representative on health and human services issues in 2010. She served as the chair of the CSAC Health and Human Services Policy Committee. Within CSAC, and as chair of the policy committee, Supervisor Kniss presided over monthly policy committee meetings regarding the state's Medicaid Waiver proposal and the implementation of federal health care reform. At the state level, she attended a state waiver stakeholder meeting and attended briefings by county affiliates on the major issues within the waiver. At the federal level, Supervisor Kniss served as co-chair of the National Association of Counties (NACo) Health Care Reform Subcommittee, and now serves as chair of the NACo Health Steering Committee. She also presided over weekly health care reform meetings with county affiliates throughout the year. As a result of her advocacy efforts and technical knowledge of federal health care reform, Supervisor Kniss was invited by President Obama to attend the formal health care reform bill signing in March.

Tom Ford, CSAC Finance Corporation President

Tom Ford has served dutifully on the Board of the Directors of the CSAC Finance Corporation since April 1996 and has served as President of the Board since November 2004. He retired from the Board of Directors on September 17 of this year. Tom made great contributions to counties through his term on the Board including helping form the Investment Trust of California (CalTRUST) and serving on both the National Association of Counties and CSAC Deferred Compensation Advisory Committees as Chair. Since he joined the CSAC Finance Corporation Board in 1996, he helped increase revenues from \$403,096 in FY 96/97 to \$4.2 million in FY 09/10. Tom previously served as Treasurer-Tax Collector of Sonoma County before his retirement from county service.

Michael Brown, Santa Barbara County Executive Officer

Michael Brown has served as the Santa Barbara County Administrator since 1996, and will be retiring this year. He is a life-long public service professional. Michael also serves as Chairman of the Center for Performance Measurement of the International City/County Management Association (ICMA), and holds a 30 years service award from this organization. During his tenure as Santa Barbara county administrator, Michael has been a strong and effective manager and assisted on numerous statewide issues.

John Sansone, San Diego County Counsel

John Sansone is the County Counsel for San Diego County and will retire at the end of 2010, marking 35 years in the San Diego County Counsel's Office, 14 as County Counsel. John has been an active member

of the County Counsels' Association, serving on the Cost Shift Committee since its inception and is well-known for his knowledge of mandate law. Besides being an accessible and capable counsel, his legal advice and assistance to CSAC and its member counties in the Proposition 1A and post-Proposition 1A eras has been invaluable.

Steven Woodside, County Counsel, Sonoma County

Steven Woodside is being recommended for his active leadership role with respect to Native American issues of great concern to counties. Specifically, under Steven's leadership, Sonoma County has been a driving force behind pushing for comprehensive fee-land into trust reform at the federal level. Due to Steven's role significant progress was made to forward CSAC policy at the federal level including the formation of a multi-state coalition to develop fee-land into trust reform legislation and successful inclusion of CSAC policy into the NACo Platform.

Bruce Goldstein, Assistant County Counsel, Sonoma County

Bruce Goldstein is being recommended for his active leadership role with respect to Native American issues of great concern to counties. Bruce serves as the Chair of the County Counsel Committee on Native American Lands which has been instrumental in informing both CSAC state and federal policy on Native American issues. Most recently, under Bruce's leadership, Sonoma County has been a driving force behind pushing for comprehensive fee-land into trust reform at the federal level. CSAC has made much progress to this end over the past 18-months including the formation of a multi-state coalition for fee-land into trust reform and additional NACo platform and policy in line with CSAC's efforts – none of which would have been achievable without the help of Mr. Goldstein.

Graham Knaus, Director of Administrative Services, Placer County Health and Human Services

Graham Knaus provided significant input and analysis as a member of the 2010 Realignment Working Group and each of the RWG Technical Subcommittees: Administration of Justice, Health and Human Services, and Revenues. He was enormously helpful to CSAC staff as the groups analyzed each restructuring proposal and unflinching provided a relevant and constructive perspective from the county trenches. He also invested considerable time into the mission. In short, Mr. Knaus proved to be a constructive and valuable member of the CSAC Realignment Working Group process.

William McIntosh, Retired Lassen County Public Works Director (In Memoriam, 1924 – 2010)

Bill McIntosh retired as the Lassen County Public Works Director in 1987 after a distinguished 41-year career. He served as the President of the County Engineers Association of California in 1964 and as CEAC Treasurer for many years after his retirement from Lassen County. Bill is fondly referred to as the "County Engineer Extraordinaire" and the "Old Crow" as he created the California Loyal Order of Dedicated Servants or CLODS (CEAC Past Presidents) and was one of the founders of the National Association of County Engineers (NACE). Among his many honors, CEAC created the "William D. McIntosh Lifetime Achievement Award" and NACE named him "Rural County Engineer of the Year". Bill was a true public servant and exemplified dedication and leadership deserving of recognition.

Verne Davis, Retired Merced County Public Works Director (In Memoriam, 1925 – 2010)

Verne Davis retired as Merced County Public Works Director in 1985 after a distinguished 38-year career. He served as the President of the County Engineers Association of California in 1984 and as CEAC Newsletter Editor for twenty years after his retirement from Merced County. Verne's given CLODS name was "Whooping Crane", which he proudly embraced. Verne was a dedicated and committed public servant known for his creative and humorous style. Mr. Davis should also be recognized for his enduring public service to county government.

Kirk Kleinschmidt, Kaiser Permanente, Corporate Associates President

Kirk Kleinschmidt is the Director of Government Relations, Northern California Region, for Kaiser Permanente and is currently serving as the 2010 President of the CSAC Corporate Associates program. Kaiser Permanente has been a long-time supporter of CSAC and the corporate membership program, and Kirk has been an active member of the program and its steering committee since he began with Kaiser more than three years ago.

We have also attached a list of previous Circle of Service Award winners for your reference.

Circle of Service Awards	
2009	
Terry Woodrow	Alpine County Supervisor
Mary McMillan	San Mateo Deputy County Manager
Bob Fisher	CSAC Corporate Associates President
Pat DeChellis	Los Angeles County Deputy Public Works Director
	Contra Costa Public Works Department
	Santa Barbara County Public Works Department
2008	
Jeff Morris	Trinity County Supervisor
Connie Conway	Tulare County Supervisor and former CSAC President
Harry Ovitt	San Luis Obispo County Supervisor and former CSAC President
Tim Smith	Sonoma County Supervisor and former CSAC President
Matt Rexroad	Yolo County Supervisor
John Tavaglione	Riverside County Supervisor
Diane Dillon	Napa County Supervisor
John Gioia	Contra Costa County Supervisor
John Silva	Solano County Supervisor
Stephen L. Weir	Contra Costa County Clerk-Recorder
Michele Vercoutere	Court Facility Transfer Coordinator, Los Angeles County Chief Executive Office
Stuart Wells	Franchise & Fees Manager, The Gas Company/SDG&E Sempra Energy Utilities
Andy Morgan	Vanir Construction Management
Michael Rattigan	Santa Clara County Lobbyist
Greg Norton	Executive Director, Regional Council of Rural Counties (RCRC)
2007	
Helen Thomson	Yolo County Supervisor
Mike McGowan	Yolo County Supervisor
Tony Oliveira	Kings County Supervisor
Bill Powers	Plumas County Supervisor
Brian Lee	San Mateo County Deputy Director of Public Works
Mike Silacci	CSAC Corporate Associates Member, AT&T
Rob Bilo	CSAC Corporate Associates Member, Nationwide Retirement Solutions (NRS)
Roger Dickinson	Sacramento County Supervisor
Bran Dahle	Lassen County Supervisor
Rubin Lopez	CSAC Staff

2006	
Bob Fletcher	Vanir Construction Management
David Janssen	Los Angeles County Chief Administrative Officer
Richard Vinson	Amador County Supervisor
Gary Freeman	Glenn County Supervisor
Gary Gilbert	Madera County Supervisor
Bill Dennison	Plumas County Supervisor
Greg Cox	San Diego County Supervisor
Duane Kromm	Solano County Supervisor
Ray Simon	Stanislaus County Supervisor
Peter Rei	Tuolumne County Public Works Director
Pat DeChellis	Los Angeles, Deputy Director Public Works
Chantal Saipe	San Diego County, Tribal Liaison
Jennifer Henning	Executive Director, County Counsels' Association of California
Mary Wallers	CSAC Corporate Associate Member, Sierra West Group
Lori Panzino	San Bernardino County, Division Chief, Franchise Programs
Paul Valle-Reistra	City of Walnut Creek, City Attorney
Rich Esposto	Consultant, Sacramento Metro Cable Television Commission
David Wooten	San Joaquin County Supervisor and Chair, Assistant County Counsel, County Counsel Working Group on Court Facilities
Kathleen Felice	Los Angeles County, Principal Deputy County Counsel
Diane Bardsley	San Diego County and Member, Special Assistant County Counsel, County Counsel Subcommittee on SB 10
Tom Ford	Sonoma County Treasurer
Norma Lammers	CSAC Finance Corporation Executive Director
2005	
Mitch Avallon	Contra Costa County Deputy Director - Flood Control
Dennis Barry	Contra Costa County Community Development Dept.
Valerie Brown	Sonoma County Supervisor
John Freedman	Analyst, Los Angeles County Chief Administrator's Office
Steve Keil	CSAC Legislative Coordinator
Rod Kubamoto	Los Angeles County Assistant Deputy Director
Andrea McGarvey	San Luis Obispo County Auditor-Controller's Office
Michael Moele	Buck Consultants
Bob Palmer	Retirement Administrator San Joaquin County
Dave Solaro	Retired CSAC Board Member & Administration of Justice Policy Committee chair
John Sweeten	Contra Costa County Chief Administrative Officer

Steve Swendiman	Managing Director, NACo Financial Services
Kit Wall	Local Government Relations, Eli Lilly & Company
2004	
John Garcia	Kaiser Permanente
Jim Lindholm	San Luis Obispo County Counsel
Steve Woodside	Sonoma County Counsel
Steve Basha	Yolo County Counsel
Jim Beall	Santa Clara County Supervisor
Tonly Oliveira	Kings County Supervisor
Duane Kromm	Solano County Supervisor
Susan Adams	Marin County Supervisor
Rose Jacobs Gibson	San Mateo County Supervisor
Brad Clark	Alameda County Registrar of Voters
Mischelle Townsend	Riverside County Registrar of Voters
Julie Rodewald	San Luis Obispo County Clerk Recorder
Ann Reed	Shasta County Registrar of Voters
Richard Robinson	Stanislaus County Administrative Officer
Walt Ekard	San Diego County Administrative Officer
Larry Parrish	Riverside County Executive Officer
Stephen Shane Stark	Santa Barbara County County Counsel
John Sansone	San Diego County Counsel
Robert Ryan , Jr.	Sacramento County Counsel
Buck Belventhal	San Francisco City & County
Ray Fortner	Los Angeles County
Richard Arrow	Marin County Auditor
Rod Dole	Sonoma County Counsel Auditor-Controller
Mark Norris	Sacramento County Finance Department
Steve Ybarra	Contra Costa County
Dave Elledge	Santa Clara County
Valerie Brown	Sonoma County Supervisor
Paul Stein	Calaveras County Supervisor
Frank Mecca	County Welfare Directors Association
Pete Parkinson	Sonoma County Planning Director
2003	
Kevin Juhring	US Communities
Tom Ford	Sonoma County Treasurer

Ann Reed	Shasta County Clerk/Registrar of Voters
Roger Dickinson	Sacramento County Supervisor
Bill McClure	Los Angeles County Workers' Compensation Specialist
Shane Stark	Santa Barbara County Counsel
Mike McGowan	Yolo County Supervisor
Denny Bungarz	Glenn County Supervisor
Governor's Trial Court Facilities Task Force Members:	
Patricia Clarke	Shasta County Supervisor
Joan Smith	Siskiyou County Supervisor
John Tavaglione	Riverside County Supervisor
2002	
Tom Stallard	CSAC 1st Vice President
Gary Freeman	CSAC Immediate Past President
Barbara Pletz	San Mateo County Emergency Services Director
Jim Beall	Santa Clara County Supervisor
Kathleen Bales Lange	Tulare County Counsel
John Sansone	San Diego County Counsel
Frank Mecca	County Welfare Directors Association Executive Director
Richard Fitzmaurice	SBC/Pacific Bell Director of External Affairs
Cathy Bando	RBC Dain Rauscher Director of Public Finance
Chris McKenzie	League of California Cities Executive Director
Catherine Smith	California Special Districts Association Executive Director
Ted James	Kern County Planning Director
Tony Hughes	Salomon Smith Barney
2001	
Paul Stein	Calaveras County Supervisor
Larry Parrish	Riverside CEO
Les Brown	Former CSAC President
Governor's Trial Court Facilities Task Force Members:	
Jerry Eaves	San Bernardino County Supervisor
Gary Freeman	Glenn County Supervisor
Charles Smith	Orange County Supervisor
Robert Doyle	County Sheriff
David Janssen	Los Angeles CAO
Steven Woodside	Sonoma County Counsel
2000	
Trish Clarke	Shasta County Supervisor
David Janssen	Los Angeles Chief Administrative Officer
Tom Bamert	Amador County Supervisor
Governor's Trial Court Employees Task Force Members:	
Steve Perez	Kern County Supervisor and CSAC President
John Sansone	San Diego County Counsel
Larry Spikes	Kings County Administrative Officer
Charles Plummer	Alameda County Sheriff

Pete Kutras	Santa Clara County Asst. Executive Officer
1999	
Muriel Johnson	Sacramento County Supervisor
Dean Shores	Imperial County Supervisor
Keith Carson	Alameda County Supervisor
Tom Stallard	Yolo County Supervisor
Jim Beall	Santa Clara County Supervisor
Jim Lindholm	San Luis Obispo County Counsel
Jay Hull	Napa County Administrator
Owne Clements	San Francisco Deputy Attorney
Terry Henry	Fresno County Dept. of Health Services
Louise McGinnis	Corporate Associate Member
Art Goulet	Ventura County Public Works Director
John Michaelson	San Bernardino County Social Services Director
Penelope Clarke	Sacramento County Public Protection/Human Assis. Admin.

MEETING PROGRAM

MONDAY, NOVEMBER 15, 2010

8:30 am – 4:30 pm	New Supervisors Institute Spanish Art Gallery Mission Inn Hotel 3649 Mission Inn Avenue Riverside, CA	2:30 pm – 4:00 pm	CSAC Administration of Justice Policy Committee Meeting
11:45 pm – 1:15 pm	New Supervisors Luncheon	2:30 pm – 4:00 pm	CCBSA New Clerks Institute
5:00 pm – 7:00 pm	New Supervisors Reception	2:30 pm – 4:30 pm	CSAC Government Finance and Operations Policy Committee Meeting

TUESDAY, NOVEMBER 16, 2010

8:30 am – 11:30 am	New Supervisors Institute	2:30 pm – 4:30 pm	CSAC Workshop Public Service Ethics Laws and Principles for County Officials
8:30 am – 5:00 pm	California Clerk of the Board of Supervisors Association (CCBSA) California Quiz	3:00 pm – 5:00 pm	Women Leading Government Workshop
8:30 am – 6:00 pm	CSAC Conference Registration Open West Foyer Riverside Convention Center 3443 Orange Street Riverside, CA	3:30 pm – 6:30 pm	County Counsels' Association Meeting
8:30 am – 6:00 pm	CSAC Internet Area Open	5:00 pm – 6:00 pm	Exhibit Hall Opening and Reception
9:00 am – 11:00 am	CSAC Tour (Off Site) Effective & Successful Redevelopment Projects at Work	6:00 pm – 10:00 pm	CSAC Past Presidents' Council Reception
9:30 am – 11:00 am	CSAC Agriculture and Natural Resources Policy Committee Meeting	6:30 pm – 9:00 pm	CCBSA Welcome Dinner (Invitation only)
11:30 am – 12 noon	Orientation for First-Time Attendees	6:30 pm – 9:00 pm	CEAC NACE President's Dinner (Invitation only)
11:30 am – 12:45 pm	California Counties and Water: A Roundtable Discussion	WEDNESDAY, NOVEMBER 17, 2010	
1:00 pm – 2:30 pm	CSAC Kick-Off General Session	7:00 am – 8:15 am	California Women Lead Breakfast
		8:00 am – 5:00 pm	CSAC Conference Registration Open
		8:00 am – 5:00 pm	CSAC Internet Area Open
		8:15 am – 9:30 am	CSAC General Session/ Keynote Address

8:30 am – 5:00 pm	CCBSA California Quiz	12:30 pm – 1:30 pm	Legislative Coordinators' Meeting
9:00 am – 10:15 am	CEAC Surveyor Policy Committee Meeting	12:30 pm – 2:30 pm	Coastal Counties Regional Association Meeting
9:00 am – 1:00 pm	CEAC Guest Program Welcome Breakfast, BUNCO and Mission Inn Tour	1:15 pm – 3:00 pm	CCBSA Workshop
9:30 am – 10:45 am	CEAC Flood Control and Water Resources Policy Committee Meeting	2:00 pm – 4:00 pm	CSAC Health and Human Services Policy Committee Meeting
9:45 am – 11:00 am	CCBSA Workshop Leadership in Changing Times	2:00 pm – 4:00 pm	CSAC Concurrent Workshops
10:00 am – 11:30 am	County Public Information Officers' Meeting		Ballot Measures Go Wild
10:00 am – 12:00 noon	CSAC Housing, Land Use and Transportation Policy Committee Meeting	2:00 pm – 4:00 pm	Public Investments: How Risk Affects Rates
10:00 am – 12:00 noon	CSAC Concurrent Workshops	3:00 pm – 4:30 pm	CEAC Transportation Policy Committee Meeting
	Restructuring Retrospective: Reality and the State Budget	3:00 pm – 4:30 pm	CCBSA Workshop How to Face Adversity in the Midst of the Storm
	Reducing Costs through Public/Private Partnerships	4:00 pm – 7:00 pm	Urban Counties Caucus Board Meeting and Dinner
11:00 am – 12:00 noon	CCBSA Workshop	4:00 pm – 5:15 pm	CEAC Concurrent Policy Committee Meetings
11:00 am – 12:15 pm	CEAC Solid Waste Policy Committee Meeting		Land Use
11:00 am – 2:00 pm	Exhibit Hall Showing and Luncheon	4:30 pm – 5:30 pm	Oversight
		4:30 pm – 5:30 pm	Rural Counties Caucus Meeting
		6:30 pm – 10:00 pm	Suburban Counties Caucus Meeting
			County Night

THURSDAY, NOVEMBER 18, 2010

7:00 am	CSAC Annual Fun Run
7:45 am – 8:15 am	San Joaquin Valley Regional Association of California Counties Meeting
7:45 am – 8:15 am	Bay Area Caucus Meeting
8:00 am – 12:00 noon	CSAC Conference Registration Open
8:00 am – 12:00 noon	CSAC Internet Area Open
8:15 am – 9:30 am	CSAC General Session
8:30 am – 11:30 am	CCBSA California Quiz
8:30 am – 11:00 am	CEAC General Session and Breakfast
10:00 am – 11:30 am	CSAC Corporate Associates Meeting
10:00 am – 12:00 noon	CAOAC Business Meeting
10:00 am – 12:00 noon	CSAC Climate Change Task Force Meeting
10:00 am – 12:00 noon	CSAC Workshop Health Care Reform Lands in California – What Counties Need to Know Joint CSAC/CCBSA Workshop The Psychology of People Reading: Understanding Personality Differences
10:00 am – 3:00 pm	CEAC Guest Program
12:00 noon – 1:30 pm	CSAC Luncheon and Election of Officers

12:00 noon	CLODS Barbecue
1:15 pm – 3:00 pm	CCBSA Annual Business Meeting
1:30 pm – 4:00 pm	CSAC Institute Course Interpersonal Effectiveness
2:00 pm – 4:00 pm	CSAC Board of Directors Meeting
5:30 pm – 7:00 pm	CCBSA Member Recognition Reception and Installation of Officers
6:30 pm – 7:15 pm	CSAC President's Reception
7:15 pm – 10:00 pm	CSAC Annual Banquet/Installation of Officers

FRIDAY, NOVEMBER 19, 2010

8:00 am – 9:30 am	CEAC Breakfast and Installation of Officers
8:30 am – 10:00 am	CCBSA Executive Committee Meeting
8:30 am – 11:30 am	CSAC Institute Course Thinking Strategically in Trying Times: New Ways to Think and Work Through Enduring Problems
10:00 am – 12:00 noon	CEAC Board of Directors Meeting
10:15 am – 12:00 noon	CCBSA Networks Opportunity and Facility Tour

FEATURED SPEAKERS

TUESDAY

AFTERNOON

Is Anybody Listening?

Michael Steinman

Michael Steinman, Pomona Unified School District's 2009 - 2010 teacher of the year, said goodbye to a career in the business world in 2001 and became a teacher. In 2008, Steinman designed a vehicle for his students to vent their fears and concerns about the ailing economy and the "business as usual" mindset in a short testimonial video titled *Is Anybody Listening?* The nine-minute film caught the attention of the White House and President Obama, who referenced it substantially in his March 10, 2009 speech on education. It has subsequently been viewed by millions.

The short film, developed to give his students a living lesson on the vibrancy and workability of democracy and freedom of speech, has inspired many. Additionally, it has focused the world's attention on the plight of the teenage generation and teens' perspective on important issues.

In this kick-off session, Michael Steinman and his students bring this video to life as they ask – and answer the question, "Is anybody listening?"

WEDNESDAY

MORNING

No Barriers - Only Solutions!

Neal Petersen

South African-born Neal Petersen is an adventurer, solo around-the-world racing yachtsman, businessman and international speaker. PBS airs a documentary about his life, *No Barriers – the Story of Neal Petersen*, and he wrote the award-winning autobiography, *Journey of a Hope Merchant*.

Petersen has faced many challenges in life – poverty, discrimination and other insurmountable barriers – and he always responded by turning them into opportunities and solutions. His experience shows that imagination coupled with determination to achieve can break through the toughest challenges. Neal completed the 1998-99 "Around Alone," a 27,000 mile yacht race, 9 months at sea alone in a boat he designed and built himself. In sharing his high-impact, unique and extraordinary adventure, Neal delivers a powerful message that "In Life There Are No Barriers – Only Solutions!"



THURSDAY

MORNING

Actions Speaker Louder Than Words Jan Hargrave

It's a scientific fact that a person's body gestures give away his true intentions. Actually, over 90 percent of all face-to-face communication is nonverbal; thus, the silent messages of the body often reveal more than the spoken word in conveying true feelings and attitudes. Jan Hargrave is an expert in the field of nonverbal communication and author of *Let Me See Your Body Talk*, *Freeway of Love*, *Judge the Jury*, *Strictly Business Body Language*, and *Poker Face*.

Clear, practical and fun, Jan offers a wealth of detailed information concerning the "hidden messages" of the people around you as well as yourself. Her fascinating presentation provides the advantages you need to make in-depth character assessments as well as an increased ability to form more successful and rewarding relationships. Understanding this information can spell the difference between success and failure in most encounters.

LUNCHEON

California's Future

CSAC has extended invitations to California's gubernatorial candidates with the intent of having the Governor-Elect speak to the Association membership about the future of California as we prepare to enter 2011. With the CSAC Annual Meeting taking place just weeks after the general election, the conference provides a great opportunity to hear from California's 39th Governor.

The new administration will be facing existing challenges, significant fiscal constraints, and the strong possibility of program restructuring. What does this mean for California's 38 million residents? How will decisions and direction impact our 58 counties and the programs and services we provide? What will it take to put the shine back in the Golden State? Join us to learn where we, as a state, are headed.





September 20, 2010

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To: CSAC Executive Committee
From: Paul McIntosh, Executive Director
Jim Wiltshire, Deputy Director
Re: **California Health Care Foundation Grant Update**

The California State Association of Counties (CSAC) received \$20,000 from the California Health Care Foundation for two projects:

- A scholarship program to allow county supervisors to travel to Washington D.C. and national health events
- Educational programs run through the CSAC Institute for Excellence in County Government

The funds were deposited in the California Counties Foundation. The attached report describes how the funds have been used to date and the outcomes associated with the funding.

CSAC staff is now working with the Foundation to develop educational and resource programs focused on the implementation of federal health care reform.

CSAC staff would like to take the opportunity during the Executive Committee retreat to share the latest developments and activities related to this grant.

**California Counties Participate in National Health Reform Project
California State Association of Counties (CSAC)**

**Interim Report
May 6, 2010**

The California State Association of Counties (CSAC) received \$20,000 from the California Health Care Foundation for two projects:

- A scholarship program to allow county supervisors to travel to Washington D.C. and national health events
- Educational programs run through the CSAC Institute for Excellence in County Government

The funds were deposited in the California Counties Foundation. This report describes how the funds have been used to date and the outcomes associated with the funding.

Scholarship Program

The Scholarship Program was proposed with the following objectives: 1) increasing education among county supervisors on national health reform issues, 2) educating policy makers on the unique role of California counties in the health care system, and 3) strengthening the voice of California county supervisors in federal health reform discussions.

In 2009-10, the California Counties Foundation funded travel to the National Association of Counties (NACo) Legislative Conference March 6-10, 2010. Scholarships were offered to multiple supervisors from urban, rural and suburban counties to attend the conference, specifically the health care workshops and meetings. Supervisor Terry Woodrow from Alpine County, vice chair of the CSAC Health and Human Services Policy Committee attended the conference via a scholarship. Supervisor Woodrow has been in office six years. Though her background is not in health, she is increasingly playing a larger role within the association and the rural caucus on such issues.

Attached is agenda material from the NACo conference [Attachment A].

Supervisor Woodrow attended the health-related workshops and committee meetings. At the March 11, 2010 CSAC Health and Human Services Policy Committee, Supervisor Woodrow briefed other county supervisors and county staff on what she learned about the pending federal health reform legislation. Enclosed is the agenda [Attachment B].

The CSAC Health and Human Services Policy Committee has a very broad cross-section of counties participate in meetings this year. Part of the increased participation is due to the interest in federal health reform activities. For example, Supervisors from Humboldt, Mendocino, Madera, and Inyo, as well as Santa Clara, regularly attended the meetings via conference call. The policy committee

regularly attracts representatives from as many as 30 counties who participate on the monthly calls (including supervisors, legislative staff, executive staff, and department staff). Many of these counties are unable to send representatives to attend national events and found the information shared by Supervisor Woodrow to be informative and educational.

In addition the conference opportunity has provided Supervisor Woodrow with professional growth. She has interacted with more of her colleagues at a state and national level. In addition, it has allowed her to present and speak with more authority on health care issues.

Though Supervisor Woodrow's experiences with the program were extremely positive, CSAC had trouble recruiting and securing candidates to participate. CSAC has identified two issues with the scholarship program:

1. Candidates who were offered conference opportunities were not able to travel to do scheduling issues. Some supervisors were leery of out-of-state travel, irrespective of who was paying. Fewer supervisors than expected took advantage of the opportunity.
2. The nature and timing of the federal health reform discussions became problematic for planning purposes. Because the reform discussions proceeded in fits and starts, it was difficult to identify appropriate and timely conferences for candidates to attend.

CSAC expects to have approximately \$11,000 left in the California Counties Foundation for scholarship purposes at the end of the fiscal year. We are proposing to roll the funds over into 2010-11 to be used exclusively for the CSAC Institute for Excellence in County Government courses related to health care.

Institute Courses

The CSAC Institute for Excellence in County Government is offering four health-related courses in 2009-10:

- **County Health Care Systems – The Responsibilities and Resources**
(April 22, 2010; 10 a.m. – 3:30 p.m.)
Mandated responsibilities, funding sources, and state/federal program reductions among the issues explored in this policy-makers course on county public health services. Examines indigent care, Medi-Cal services and public health.

- **Effective Partnerships with County-Funded CBOs**
(May 6, 2010; 10 a.m. – 3:30 p.m.)
Counties fund and rely on community-based organizations to provide county services. The success of the services delivered depends on the relationship between the county and the CBO. Find out in this course how to select, establish and maintain effective relationships with CBOs.

- **County Mental Health Obligations, Services and Funding**
(May 20, 2010; 10 a.m. – 3:30 p.m.)
This survey course introduces the statutorily mandated responsibilities and other services counties provide. It examines innovative approaches to mental health services and highlights funding options for those services. Participants explore county approaches to services for those involuntarily committed and services for special education students.

- **Realignment 101: How Did We Get It? Where Did It Go?**
(June 3-4, 2010; 1:30 – 4 p.m.; 8:30 – 11:30 a.m.)
What is realignment, where did it come from and how does it work? This course examines the history and rationale for establishing it and why programs were included or added over the years. Participants examine the mechanics and what program realignment funds today.

Attachment C provides a more detailed description of each course. Several of the health courses, including CBO and mental health, have been accredited by the California Bar for MCLE credits.

Thirty five people attended the “County Health Care Systems” class on April 22. Attached please find a summary of the evaluations from participants [Attachment D]. Generally, the course scored very well (5.5 out of 6 on relevancy of content). In addition, participants found the Welfare and Institutions Code Section 17000 obligations overview and the update on federal health reform very valuable. The course binder and materials also rated well among participants.

Preliminarily, registration at the other three courses breaks down as follows:

CBO	25
Mental Health	40
Realignment	75

The four courses are expected to cost \$25,675 in total (includes materials, facilities, MCLE accreditation, faculty, refreshments, and staff support). A detailed summary of the budget is attached [Attachment E]. Revenues from registration fees (\$68/class) will cover \$12,240. While the CSAC Institute charges \$68 per class, the average participant cost is \$142.64. The Institute has intentionally kept the cost per class low to continue encouraged participation from

county staff, particularly during these challenging budget times. Counties are still paying travel costs for employees and supervisors to attend the courses.

The \$5,000 from the California Health Care Foundation is being used to underwrite a portion of the remaining \$13,435 in unreimbursed costs.

Proposal to Rollover Remaining Unspent Funds

CSAC is proposing to utilize the unspent funds from the Scholarship Program on existing and additional CSAC Institute Courses.

Based on the feedback from the “County Health Care Systems” course, the CSAC Institute is already working on plans to offer at least three more health courses in 2010-11. Due to the overwhelming demand for the Realignment 101, staff is looking at offering the course a second time in the near future (possibly in another part of the state). In addition, staff is exploring course offerings on federal health reform; the same course would be offered in multiple locations (2-3) throughout the state in order to reduce travel costs for counties.

Staff expects the average participant class costs to be higher for the 2010-11 courses. The increased costs are due to two factors: 1) facilities and travel costs will be higher if courses are held outside of Sacramento and 2) faculty costs. Staff anticipates paying for outside (non-county staff) faculty for the federal health reform courses.

CSAC proposes to use \$2,000 in unspent funds toward course costs in 2009-10; remaining funds (approximately \$9,000) would be used to help underwrite course costs in 2010-11.

	Original Budget	Actual Expenditure	Proposal
Scholarship Program	\$15,000	\$4,000*	\$0 in 2010-11
CSAC Institute Courses	\$5,000	\$5,000	\$2,000 in 2009-10 \$9,000 in 2010-11
TOTAL	\$20,000	\$9,000*	\$11,000*

**estimate*

The CSAC Institute courses are proving to be incredibly valuable for the growth and development of county professionals – supervisors, executive staff, and department staff. Due to the content and relevancy of course offerings, the demand for the courses is outpacing resources. The demand for health courses specifically is consistently high and is of value to participants. Staff expects the demand to continue to be great as the federal and state governments begin health care reform implementation. In addition, the demand for fiscal courses related to health and human services is expected to continue to be strong.

CSAC believes the best use of remaining funds – to reach the broadest audience and accomplish the mission of educating counties – is to use the funds toward additional Institute courses.

High Level Workplan and Timeline

Timeline	Activity
Summer 2010	<ul style="list-style-type: none"> ▪ Based on feedback from Realignment 101 workshop, make any changes to curriculum or content as warranted. ▪ Identify appropriate location for second course offering. ▪ Identify date for second course offering – target fall or winter.
Summer 2010	<ul style="list-style-type: none"> ▪ Begin identification of course curriculum on federal health care reform implementation. ▪ Begin identification of potential faculty. ▪ Identify 2-3 statewide locations for course offerings. ▪ Identify dates for course offerings – target late fall, winter and spring.
Early Fall 2010	Begin advertising for course offerings.
Ongoing	<ul style="list-style-type: none"> ▪ Develop course curriculum. ▪ Compile and review course evaluations. ▪ Follow-up surveys 3 to 6 months later to verify that the course has real-world application
June 2010	Compile end of year report for California Health Care Foundation

The CSAC Institute will continue its planning processes for upcoming course offerings.

Desired Outcome

The CSAC Institute courses will increase county supervisor, executive and department staff understanding of both Realignment issues and federal health care reform implementation. The courses are meant to assist attendee's understanding of the fiscal and policy implications of their decisions, particularly as it relates to health and human services.

Evaluation/Measurement

Outcome	Measurement
California county supervisor, executive and department staffs increase understanding and knowledge of Realignment.	How many California county representatives attend courses and the input provided via the course evaluations.
California county supervisor, executive and department staffs increase understanding and knowledge of federal health care reform implementation.	How many California county representatives attend courses and the input provided via the course evaluations.

The California State Association of Counties will produce a year-end report for the California Health Care Foundation detailing:

- The course offerings.
- Course curriculum.
- How the courses were advertised within the association and with counties.
- The impact of the courses on California counties.

Attachments

Attachment A – National Association of Counties (NACo) Conference Description, March 6-10

Attachment B – CSAC March 11, 2010 Health & Human Services Policy Committee Agenda

Attachment C – Health & Human Services Course Descriptions

Attachment D – County Health Care Systems Course Evaluation

Attachment E – Health & Human Services Course Budget